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Republic of the Philippines
23rd Quezon City Council
Quezon City

PROPOSED ORDINANCE NO. _____, S-2026

AN ORDINANCE AMENDING ORDINANCE NO. SP-3095, S-2022, ENTITLED "AN ORDINANCE GRANTING ASSISTANCE TO DISPLACED WORKERS, PROVIDING FUNDS THEREFOR AND FOR OTHER PURPOSES."

INTRODUCED BY: Councilor CANDY A. MEDINA

WHEREAS, Section 18, Article II and Section 3, Article XII of the 1987 Constitution recognize and affirm the role of labor as primary social economic force whose rights, dignity and welfares should be protected and promoted;

WHEREAS, based on Section 16, the general welfare clause of Republic Act No. 7160, otherwise known as the Local Government Code of 1991, local government units should promote full employment among their residents;

WHEREAS, pursuant to Republic Act (RA) No. 10121, otherwise known as Philippine Disaster Risk Reduction and Management Act of 2010, the State guarantees the protection of labor, promotion of full employment and equality of employment opportunities for all. It is the policy of the State to uphold the people's constitutional rights to life and property and to provide maximum care, assistance, and services to individuals and families affected by disaster; implement emergency rehabilitation projects to lessen the impact of disaster and facilitate the resumption of normal and social activities;

WHEREAS, Republic Act No. 8759, or the Public Employment Service Office (PESO) Act of 1999, institutionalizes PESO as a non-fee charging multi-service facility that provides employment information, referral, and assistance, and serves as the implementing arm of the local government for employment facilitation, reintegration, and economic recovery efforts;

WHEREAS, the COVID-19 pandemic, among other natural and man-made calamities, revealed the vulnerabilities of many workers in both formal and informal economies, especially those without stable or documented employment, including displaced Overseas Filipino Workers (OFWs), self-employed individuals, and daily wage earners;

WHEREAS, despite national recovery efforts, local governments remain at the forefront of delivering targeted, inclusive, and responsive social protection interventions that bridge gaps and mitigate economic displacement;

WHEREAS, there is a need to amend City Ordinance No. SP-3095, S-2022 to enhance its operational clarity, broaden its inclusivity, strengthen implementation, and reflect the current socio-economic realities affecting workers in Quezon City;

NOW, THEREFORE

BE IT ORDAINED BY THE CITY COUNCIL OF QUEZON CITY IN REGULAR SESSION ASSEMBLED:

Section 1. Section 1 of Ordinance No. SP-3095, S-2022 shall be amended and to be read as follows:

“Section 1. Declaration of Policy. – It is hereby declared the policy of the City to extend assistance to its working-class constituents and to uphold, protect, and promote their rights, dignity, welfare, economic security, and social well-being. Towards this end, the Quezon City Government, through the Sangguniang Panlungsod, shall faithfully discharge its mandate to enact appropriate, meaningful, and responsive legislative measures that foster economic empowerment and promote the holistic development of the City’s working-class population.”

Section 2. Section 2 of Ordinance No. SP-3095, S-2022 shall be amended and to be read as follows:

“Section 2. Title. - This ordinance shall be known as Financial Assistance for Quezon City Workers Ordinance or the Alagang QC Plus Program.”

Section 3. Section 3 of Ordinance No. SP-3095, S-2022 shall be amended and to be read as follows:

“Section 3. Definition of Words and Phrases. – For purposes of this ordinance, the following words and phrases shall mean, construe and be interpreted as follows:

a. Beneficiary – A qualified resident of Quezon City who meets the criteria and requirements set forth under this ordinance and is entitled to receive financial assistance under the Alagang QC Plus Program.

b. Digital Exclusion – A condition wherein an individual is unable to access or use digital tools or services, such as smartphones, internet, or mobile e-wallets, due to financial, geographic, or physical constraints.

c. Displaced Workers – Workers either in the formal or informal sector, including Overseas Filipino Workers (OFWs), who has engaged in gainful economic activity or livelihood, who have involuntarily lost their jobs, livelihood, or primary source of income due to the following circumstances: economic, structural, or environmental factors such as retrenchment, company closure, calamities, disasters, or other causes beyond their control.

d. Economic Crisis – Any natural or man-made event beyond the control of the affected worker, including but not limited to economic downturn, calamity, disaster, pandemic, epidemic, act of God, civil disorder, war, or other occurrence that results in disturbance of economic activities, temporary or permanent business closure, work displacement, work unavailability or work stoppage.

e. Financial Assistance – for the purpose of this Ordinance, this refer to a one-time financial assistance amounting to Five Thousand Pesos (PHP 5,000.00) which can only be availed once a year

f. Formal Workers – Workers who are employed in establishments and whose employment is documented through written contracts, payrolls, or any employer-employee relationship recognized by law, and who are typically registered with relevant government agencies such as the SSS, PhilHealth, PAG-IBIG or DOLE.

g. Gainful Economic Activity – Any lawful work, trade, livelihood, or occupation that generates income or economic benefit for an individual or household, whether formally or informally undertaken.

h. Illegal Recruitment – For the purpose of this Ordinance, this refer to any act of canvassing, enlisting, contracting, transporting, utilizing, hiring or procuring workers and includes referring, contract services, promising or advertising for employment locally or abroad, whether for profit or not, when undertaken by any recruitment agency without license or authority to recruit.

i. Indigent – For the purpose of this Ordinance, this shall refer to a person who has no visible means of income or whose income is insufficient for the subsistence of his family, to be determined by the Social Services Development Department or any relevant department/office in Quezon City, taking into account the members of his family dependent upon him for subsistence.

j. Informal Workers – Individuals who are self-employed, underemployed, or engaged in unregulated economic activities that are not covered by formal arrangements. These include street vendors, tricycle drivers, home-based workers, resource collectors, and other workers whose incomes are often vulnerable to disruptions.

k. Involuntary Loss of Employment or Livelihood – The condition wherein a worker loses his/her job or source of income not due to resignation, abandonment, or dismissal for cause, but due to unforeseen or uncontrollable events such as retrenchment, business closure, disasters, or conflict.

l. Overseas Filipino Workers (OFWs) – Filipino citizens who are working or have worked abroad under documented employment contracts, whether land-based or sea-based, and may include returning, repatriated, or distressed migrant workers.

m. Program – Refers to the Alagang QC Plus Program, the financial assistance program established by this Ordinance to support displaced workers in Quezon City.

n. Public Employment Service Office (PESO) – A multi-service facility established pursuant to Republic Act No. 8759, otherwise known as the Public Employment Service Office (PESO) Act of 1999, which is maintained by local government units to provide employment facilitation services. PESO serves as a non-fee charging agency that provides timely and relevant employment information and assistance to job seekers and employers.

o. Quezon City ID (QCID) – The official resident identification card issued by the Quezon City Government to its constituents as proof of residency and eligibility to avail of local government services.

p. Unexpected Circumstances – For the purpose of this Ordinance, this refers to any unforeseen events or conditions that significantly impact a situation and are beyond someone's reasonable control or ability to anticipate.

q. Unfair Labor Practice - In reference to Article 259 of the Labor Code and for the purpose of this Ordinance, this refers to any actions by employers that violate labor laws and infringe upon the rights of its employees

r. Vulnerable Sectors – Groups or individuals who are at greater risk of social or economic marginalization and include, but are not limited to, persons with disabilities (PWDs), solo parents, senior citizens, indigenous peoples, LGBTQIA+ individuals, pregnant or lactating women, and survivors of violence or abuse.

s. Victims of Illegal Recruitment – Those who have been victims of these unlawful practices, such as canvassing, enlisting, contracting, transporting, utilizing, hiring, or procuring workers for employment either locally or abroad—are considered victims of illegal recruitment. This includes acts such as charging excessive fees, misrepresentation, and failure to deploy workers without valid reason.

~~**t. E-wallet**— is a digital tool or software application that allows users to store, manage, and use money electronically. It acts like a virtual version of a physical wallet, enabling users to make financial transactions online or through mobile devices.~~

Section 4. Section 4 of Ordinance No. SP-3095, S-2022 shall be amended and to be read as follows:

“Section 4. Implementing Office. — The Public Employment Service Office (PESO) shall be responsible in initially evaluating the requirements, application form and attachments submitted by the prospective beneficiary. It shall also be responsible in:

- a. Informing the residents of Quezon City and prospective beneficiaries by posting an announcement in the Quezon City website, social-media pages and bill boards, barangay halls and community centers;
- b. conducting orientations at the community level to ensure broader awareness and understanding of the program;
- c. Distributing and receiving filled-out application forms, and may also assist applicants in accomplishing and submitting the application through **gceservices** website;
- d. Approving the application of the qualified beneficiaries;
- e. Conducting an annual review of the program implementation and recommending necessary improvements and modifications thereof; and
- f. Shall also process the request for certification of applicants in the informal sector in compliance with the requirements and qualification of the program.
- g. Requesting the annual budget appropriation for the program.”

Section 5. Section 5 of Ordinance No. SP-3095, S-2022 shall be amended to read as follows:

“Section 5. Assistance - Each eligible and verified beneficiary shall receive one-time financial assistance amounting to Five Thousand Pesos (PHP 5,000.00) and can only be availed once a year. The grant shall be disbursed through secure digital payment systems (e.g., GCash, Maya) or through alternative means deemed appropriate by PESO in cases of digital exclusion.

Section 6. A new Section 6 is hereby added to Ordinance No. SP-3095, S-2022 to be read as follows:

“Section 6. Type of Alagang QC Plus Program. — The program shall be implemented through three (3) classifications, based on the employment background and circumstances of displacement by eligible beneficiaries:

a. Alagang QC para sa Pormal na Manggagawa - This category shall cover workers who were employed in the formal sector and have involuntarily lost their employment due to retrenchment, company closure, or other similar circumstances not attributable to their fault.

b. Alagang QC para sa Impormal na Manggagawa – This category shall cover individuals engaged in informal livelihood or economic activity who have lost their primary source of income due to unforeseen events such as economic shocks, calamities, natural or man-made disasters, or forced displacement.

c. Alagang QC para sa Overseas Filipino Workers (OFWs) – This category shall cover returning or repatriated OFWs who are in distress or have been displaced from employment abroad due to global economic factors, emergencies, war, armed conflict, abuse, termination not of their own doing or other similar causes beyond their control.”

Section 7. Section 6 of Ordinance No. SP-3095, S-2022 is hereby renumbered as Section 7 and shall be amended to read as follows:

“Section 7. Qualifications and Requirements – In order to qualify for the program, an applicant must meet the following qualifications and submit the required documents:

- I. **Qualifications** - To qualify for the program, the beneficiary must:
 - a. Must be a bona fide resident of Quezon City;
 - b. Must be a Displaced Workers in the formal or informal sector, including Overseas Filipino Workers (OFWs), who has engaged in gainful economic activity or livelihood;
 - c. Must have involuntarily lost their employment, livelihood, or primary source of income due to any of the circumstances specified in Section 3(c) of this Ordinance;
 - d. Must have left the company/employer due to non-compliance of the company/employer with the operational standards set by the DOLE;
 - e. Be distressed workers who have lost their jobs due to unexpected circumstances;
 - f. Resigned or absent without official leave (AWOL) from the company due to unfair labor practice;
 - g. Must be a victim of illegal recruitment; and
 - h. Must be an indigent QCitizen.

- II. **Requirements** - The applicant shall be required to submit the following documents:
 - A. **Alagang QC Plus Application Form**

 - B. **Proof of Quezon City Residency:** Any one (1) of the following shall be accepted:

- i. Quezon City Citizen Resident ID (QCID);
- ii. Valid photo-bearing government-issued ID showing a Quezon City residential address; or
- iii. Barangay Certification of Residency.

C. Proof of Previous Employment or Livelihood: Any one (1) of the following shall be accepted:

- i. For Formal Workers, applicants shall submit Employee ID and Certificate of Employment from previous employer;
- ii. For Informal Workers, applicants shall submit a Certificate of Membership in a recognized vendor's association, drivers' association, or other informal workers' organization.
In the absence of such documents, the Public Employment Service Office (PESO) may certify the applicant as an informal worker based on interviews, community validation, or other reasonable means of verification;
- iii. For OFW, applicants shall submit an Overseas Employment Certificate (OEC) issued by the appropriate government agency.

III. **Other Qualifying Requirements** - Additionally, for the applicants who qualify themselves from sub-paragraphs c, d, e, f, g, and h of item I of this Section, they shall be required to submit the following documents:

A. For Displaced Workers who involuntarily lost their employment, livelihood, or primary source of income due to any of the circumstances specified in Section 3(c) of this Ordinance, shall provide proof of Involuntary Loss of Employment, Livelihood, or Primary Source of Income: Any one (1) of the following shall be accepted:

- i. For Formal Workers, applicants shall submit Notice of termination from the previous employer indicating the reason for termination, which must be due to retrenchment or temporary/permanent closure of business, and not due to resignation, termination for cause, or completion of a contract for a specific project; or Certificate or official document issued by the Department of Labor and Employment – Quezon City Field Office indicating that the applicant's previous employer has implemented retrenchment or temporary/permanent closure of business operations;
- ii. For Self-Employed or Informal Workers, applicants shall execute an Affidavit under oath, stating that the applicant is a displaced worker and clearly specifying the circumstances of displacement.
- iii. For OFW, applicants shall undergo a case study and validation process to be conducted by the Migration Services Division of the Public Employment Service Office (PESO) to establish the circumstances of displacement and verify eligibility for the program."

B. For Displaced Workers who have left the company/employer due to non-compliance of the company/employer with the operational standards set by the DOLE and/or be a distressed workers who have lost their jobs due to unexpected circumstances and/or have resigned or absent without official leave (AWOL) from the company due to unfair labor practice shall provide proof of labor disputes between the employer and employee: Any one (1) of the following shall be accepted:

- i. Filing of Single-Entry Approach (SEnA) indicates the non-compliance of the company/employer with the operational standards set by the DOLE.
- ii. Affidavit with attached proofs under oath indicating that the applicant either experienced labor issues and/or unfair labor practices from previous company/employer.
- iii. For OFW, applicants shall submit Certification from the appropriate government agency certifying thereto that he/she was then a distressed OFW.

F. For Displaced Workers who was a Victim of Illegal Recruitment: Any one (1) of the following shall be accepted:

- i. Affidavit with proof of under oath indicating that the applicant is a victim of illegal recruiters.
- ii. Documentation that substantiates their claim, such as affidavits, receipts, or other relevant evidence.

G. For Displayed Workers who is indigent:

- i. Certificate or document from the Social Services Development Department or any relevant department/office in Quezon City indicating that the person is indigent or lacks financial means.

Section 8. Section 7 of Ordinance No. SP-3095, S-2022 is hereby repealed, and the succeeding sections shall be renumbered accordingly.

Section 9. A new Section 9 of Ordinance No. SP-3095, S-2022 is hereby added and shall read as follows:

“Section 9. Inclusivity and Non-Discrimination - The implementation of the Alagang QC Plus Program shall be guided by the principles of inclusivity, equity, and non-discrimination.

No qualified resident shall be denied assistance on the basis of gender, age, disability, religion, ethnicity, sexual orientation, gender identity, civil status, or socioeconomic background, provided that eligibility criteria are met.

The program shall actively ensure participation and prioritization of the following vulnerable sectors:

- a. Persons with Disabilities (PWDs)
- b. Solo Parents
- c. Senior Citizens
- d. Indigenous Peoples
- e. LGBTQIA+ individuals
- f. Pregnant or lactating women

g. Conflict or abuse victims

Section 10. A new Section 10 of Ordinance No. SP-3095, S-2022 is hereby added and shall read as follows:

“Section 10. IMPLEMENTING GUIDELINES - The Public Employment Service Office (PESO) shall issue the necessary standards, rules and regulations for the effective implementation of the provisions of this ordinance, within six (6) months from the date of its passage.”

Section 11. Separability Clause. If any provision of this Ordinance shall be held unconstitutional or invalid, the other provisions not otherwise affected shall remain in full force and extent.

Section 12. Repealing Clause. All ordinances, resolutions, executive orders, memorandum circulars, administrative orders and other issuances or part thereof which are inconsistent with or contrary to the provisions of this Ordinance are hereby amended or repealed accordingly.

Section 13. Effectivity. This ordinance shall take effect fifteen (15) days upon its approval.

ENACTED. _____.

Submitted by:



HON. CANDY A. MEDINA
Councillor, District II